



2017 FINANCIAL PROFILE

A letter from City Manager Matt Allen

Thank you for your interest in the 2017 Financial Profile! This document is one of many financial reporting tools the City government uses in its communication with the citizens we serve, and was specifically designed to be a brief but informative guide to understanding local government finances.

In the summer of 2016, the City Commission approved a 2017 budget with an overall authority to spend \$108,788,106. That's a big number! As you make your way through this document, we hope you will have a better understanding of how that overall total budget number breaks down between the 44 different funds. Some funds are for delivering services in our operations departments. Some are for savings and emergency repairs. Some funds were created from taxes. Far more funds were created from fees collected from users for specific purposes. Some funds are home to money received from the State or Federal government and are restricted to provide specific services or build specific projects.

Whatever the source or use of the funds, this document will help tell the "story" of what Garden City has done and what it plans to do. Keep in mind, the "story" contained herein could be interpreted in different ways. To me, it tells the story of a community that works together to overcome obstacles and takes great pride in its people, its facilities, and its proud history of progress. Less glamorous, but no less important, I believe this document also tells the story of a community that has managed its finances in a very disciplined and strategic way. But it is more important that you determine the "story" within the numbers and that you also join in a collective effort to help shape Garden City's future.

In closing, I find it only appropriate to use my remaining space to recognize that in March 2016 the City of Garden City family and community lost a dear friend in former City Manager Bob Halloran. Many of the projects, services, facilities and progress represented in the words and pictures on the following pages are fruits of his talents and labor. As you contemplate the content of the document, and if you knew Bob, please reflect on him and his influence on this community. And in his memory, please find someone you know in the community who is making the community a better place and tell them, "Thank you!" He would truly love knowing that the thought of him motivated people to go out and make others feel good!

Sincerely,



Matthew C. Allen
City Manager



Matthew C. Allen
City Manager

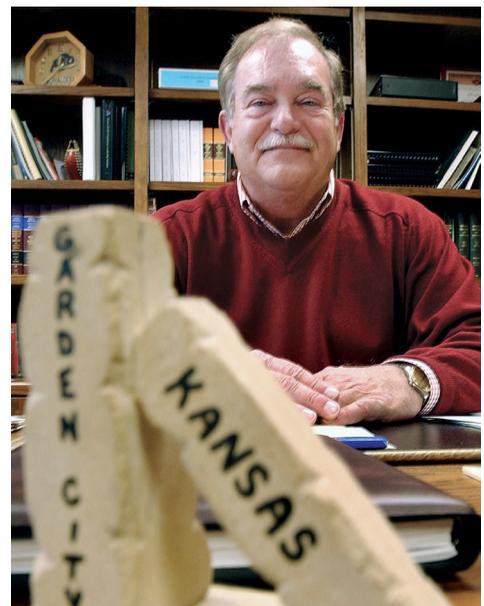
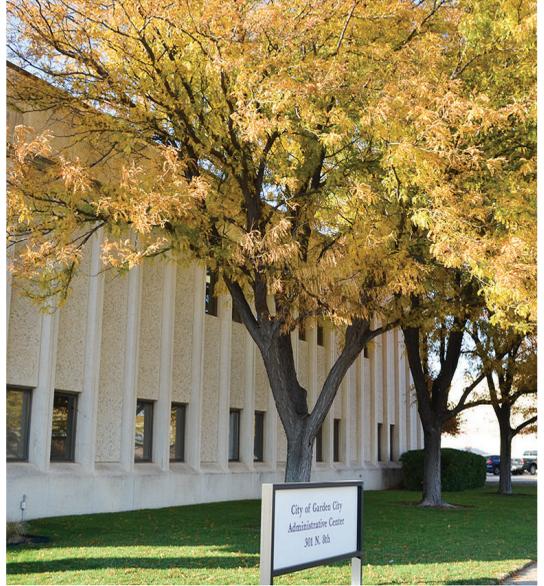


Photo courtesy of Brad Nading, The Garden City Telegram

Robert Halloran
City Manager 1987-2008

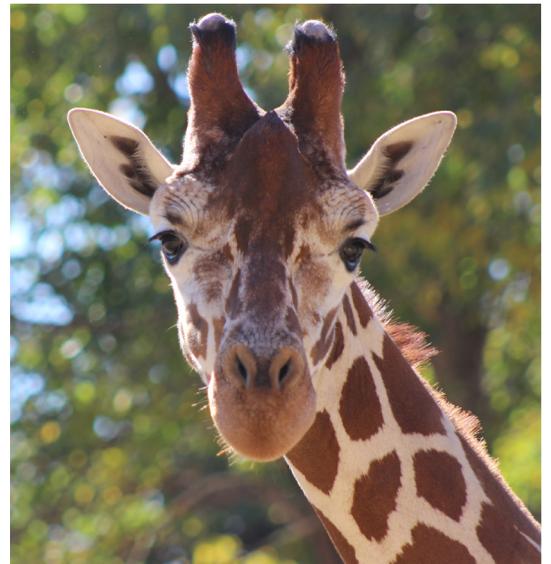


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SERVICE | COMMUNITY | PERFORMANCE

The mission of the City of Garden City is to effectively, efficiently, and equitably provide services and facilities that meet the public needs of the people of the city, and enhance the quality of life in the community.



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City Commission



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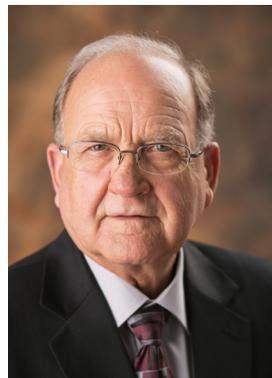
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Goals

Develop fully improved, price-certain industrial property

Examine existing inventory of industrial land and identify/remedy what may lack in infrastructure improvements or price certainty

Identify infill properties that would be candidates for industrial development

Identify, in conjunction with Finney County, next generation industrial locations



Continue Housing Development

Encourage residential infill development

Establish a land bank

Redevelop dilapidated neighborhoods

Support phased senior living

Continue to Expand Garden City Regional Airport

Establish a development master plan for air side properties that reflects a Regional Airport

Design terminal alternatives to service regional commercial air service



Develop a Financial Preparedness Plan

Evaluate annual budget cash balance targets for taxing funds and utilities in the Financial Policy

Identify economic triggers and appropriate responses to employ in the event of a natural or financial disaster

Achieve independence for the Electric Utility in order to maximize benefits to existing and prospective City customers

Investigate and analyze power delivery options to Garden City through the Southwest Power Pool transmission delivery system

Acquire reliable, low-cost energy supply

Develop operating plans for the Jameson Energy Center in conjunction with the Southwest Power Pool in a manner that will maximize savings



Address water regionally in a manner that preserves the quality and quantity of the resource



Be present and active in regional and statewide water policy discussions

Develop existing City water rights

Reduce water use by City departments and model next generation landscaping in the community

Develop residential and business water use reduction strategies

Develop reuse strategies for stormwater and effluent

Expand the stormwater management system on the east side of town.

Continue waterline cleaning program

Continue to Encourage Retail Development

Continue to fund the Downtown Development Fund

Support retail development citywide

Encourage expansion of Schulman Crossing

Encourage development on west side of town

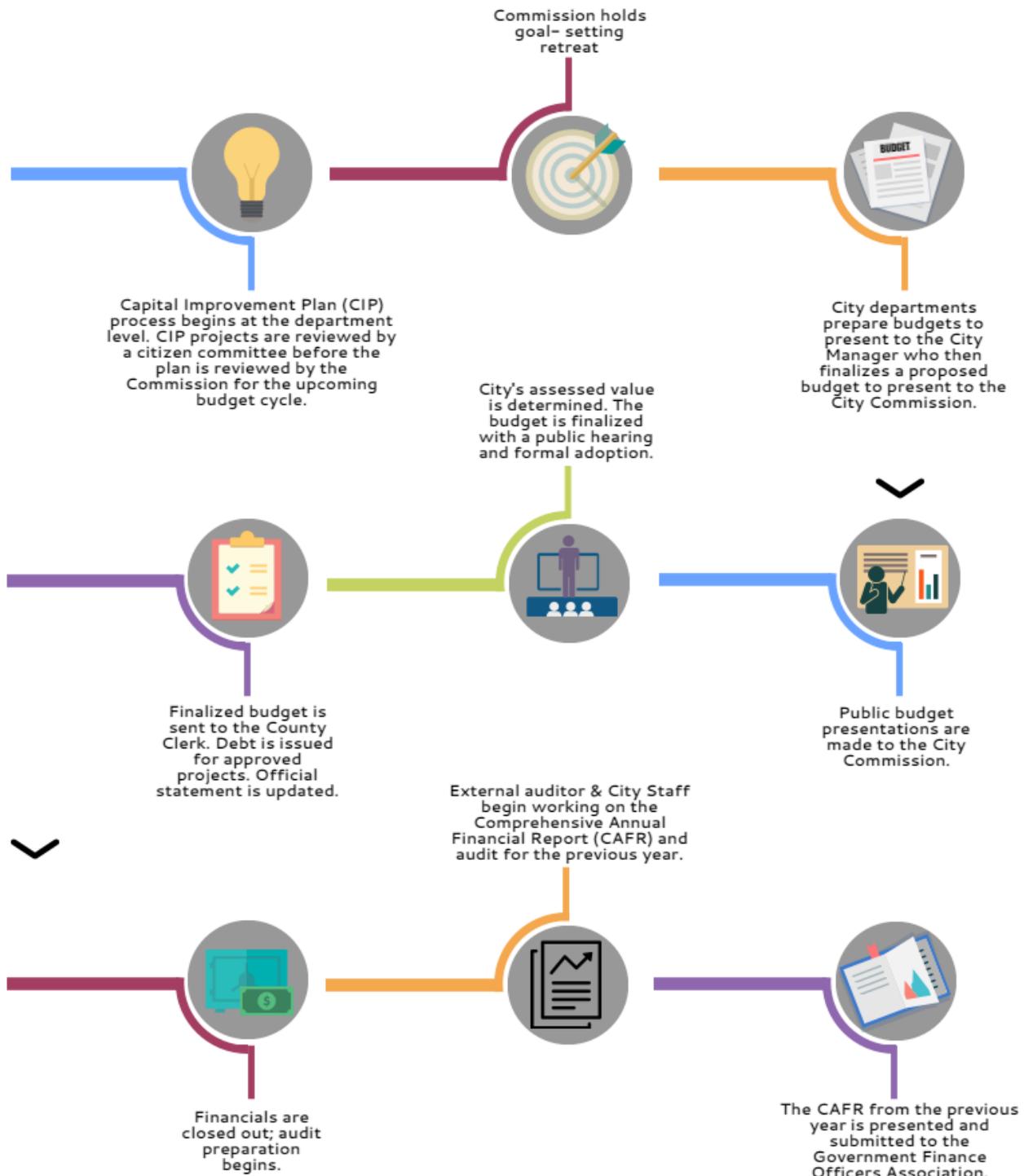


The City Commission is the legislative body of the City of Garden City. The Commission is responsible for setting City goals and policy guidelines, approving the City budget, and providing direction to the City Manager.

The Commission is a five member governing body elected at large by the public. Three of the five Commissioners are elected in each odd-numbered year. The mayor is selected annually by his or her fellow Commissioners and presides over Commission meetings.

The Commission meets regularly on the first and third Tuesdays of each month. When a month has five Tuesdays, the Commission holds a special Town Hall Meeting with no agenda other than to hear from residents. Meetings are held in the City Commission Chambers on the second floor of the City Administrative Center, 301 N. 8th Street. The meetings are broadcast live on cable Channel 8 and on the City's website www.garden-city.org.

Financial Cycle





Facts & Figures

A Snapshot of Garden City

Year of incorporation: 1883

Area: 10.8 square miles

Population: 30,948

Average age: 31

Average household size: 2.88

Regional trade area population: 190,000

Number of languages spoken in local school district: 27

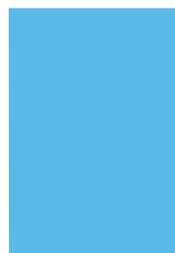
Principal Employers:

- Tyson Fresh Meats, Inc
- USD 457
- St. Catherine Hospital
- Garden City Community College
- Finney County
- Walmart
- City of Garden City
- Dillon's
- Sunflower Electric Power Corporation
- Samy Enterprises

Community Statistics 2011-2015

	2011	2012	2013	2014	2015
Population	28,855	29,167	30,678	30,761	30,945
General Obligation Debt Per Capita	\$839	\$760	\$901	\$1,199	\$1,503
Labor Force	14,655	13,890	14,016	14,328	14,385
Unemployment	4.7%	4.7%	3.3%	3.5%	3.2%
New Residential Construction Permits Issued	46	20	61	34	95
Central Business District Occupancy Rate	91.5%	92.8%	94%	91.5%	93%

Population estimates are based on the number of residential utility customers in Garden City



Governmental Services

Throughout the year, the City of Garden City employs 340 full-time, part-time, and seasonal staff members who carry out the day-to-day operations that make Garden City an enjoyable place to live, work, and visit.

You may encounter some of these employees regularly. They include police officers and firefighters who make Garden City a safe place to live. They also include public works crews who are responsible for the maintenance of city streets, trails, and parks as well as solid waste services.

City staff also run several specialized departments. They include Lee Richardson Zoo, Garden City Regional Airport, Buffalo Dunes Golf Course, Sunset Memorial Gardens, and Valley View Cemetery.

You may not encounter other City employees as often,

like the Public Utilities crews, who are responsible for the management of electric, water, and wastewater utilities, or the Neighborhood and Development Services personnel who are responsible for maintaining the structural standards of the community through the planning and enforcement of the City's building codes and comprehensive plan. The administration and finance departments are responsible for the general and financial administration of the City, and include municipal court and prosecution, general counsel, human resources and information technology.

The City is also accountable for two legally separate entities. These component units are the Garden City Recreation Commission and Garden City Housing Authority.



City Programs

Over the years, several programs have been created to help the City and its residents work together to keep the community clean, comfortable, and safe. In 2015, **380** tons of trash were collected and disposed of during the spring and fall citywide cleanups. Another **808** tons of waste were recycled through the City's recycling center. The Tree Rebate Program helped plant **31** new trees in residential neighborhoods.



Neighborhood Revitalization

The Neighborhood Revitalization Program is a tax rebate program for homeowners whose taxes have increased due to a home improvement. Depending on where the home is located, a homeowner may receive a 95% rebate on the difference between the current year and the application year for a seven- or ten- year period. The program is also available to commercial businesses at a rate of 75% for seven or ten years. The project application must be filed within 60 days of permit issuance.

Tree Loan

The City has a revolving interest-free loan fund to assist homeowners with the removal of dead trees and tree stumps and with the pruning of trees. The maximum loan amount is \$1,000 with a maximum loan term of one year. A 10% down payment is required.

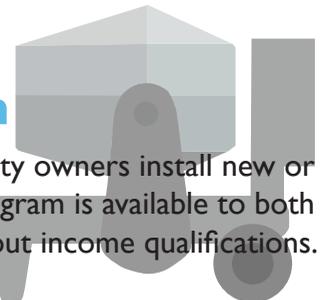


Tree Rebate Program

The City encourages Garden City residents to plant trees by offering a Tree Rebate Program. Homeowners can purchase two approved trees per year between April 1- June 1 or September 1- November 30. The City reimburses homeowners for half of the cost of each tree, up to a maximum of \$50 per tree.

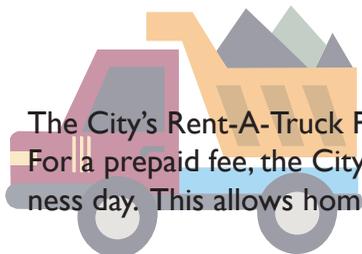
Sidewalk/Driveway Approach Program

The City's Sidewalk Program is designed to help homeowners or property owners install new or replace broken sidewalks and driveway approaches. The cost share program is available to both residential and commercial property owners without income qualifications.



Rent- A- Truck

The City's Rent-A-Truck Program assists residents of Garden City in cleaning projects around their property. For a prepaid fee, the City will park a dump truck on the homeowner's property and pick it up the next business day. This allows homeowners to load debris for the City to haul away for disposal.



Household Hazardous Waste & Recycling

The City's Household Hazardous Waste Facility, 206 Isabel, accepts common household hazardous waste including paint, fluorescent bulbs, aerosols, antifreeze, and more from Garden City residents free of charge. Electronic waste and recyclable material are accepted at the City's Recycling Center, 123 J.C. Street.



Citywide Cleanups

The City helps owners clean up personal property by having citywide cleanups the first two weeks in April and again the first two weeks in October. During these cleanups, City crews gather tree trimmings, old furniture, boxes, and old appliances from residential areas that homeowners have placed at the curb for disposal.



Home Insulation Loan

The Home Insulation Loan program is an interest-free loan provided by the City to homeowners wanting to replace windows, storm doors, insulation, thermostats and attic fans. The purpose of the program is to improve the image of homes and to make them more energy efficient. The maximum loan amount is \$1,500 with a down payment of 10% and a maximum term of 60 months.



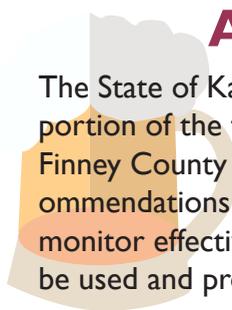
Art Grant

The Art Grant program is designed to award funds to persons or organizations that undertake art projects or begin art programs that benefit the community. The Art Grant was established by the Garden City Commission in 2012. Any person, civic group, not-for-profit agency, or private entity will be considered for receiving funds, except for those that would qualify for AFAC funds, those that receive Community Grant funds, and those applicants that have the ability to levy funds.



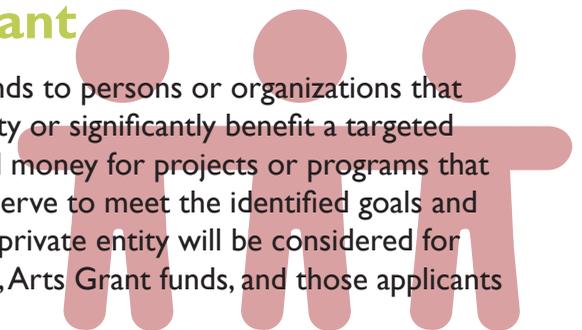
AFAC

The State of Kansas provides receipts generated from a special tax on liquor sales to cities and counties. A portion of the funds are devoted to alcohol and drug treatment or prevention. The City of Garden City and Finney County empower an Alcohol Fund Advisory Committee (AFAC) to solicit applications and make recommendations for use of the local funds. AFAC distributes these funds in a manner that enables the group to monitor effectiveness. Applicants are expected to provide a strategic description of how requested funds will be used and provide documentation throughout the year as to success in fulfilling their commitment.



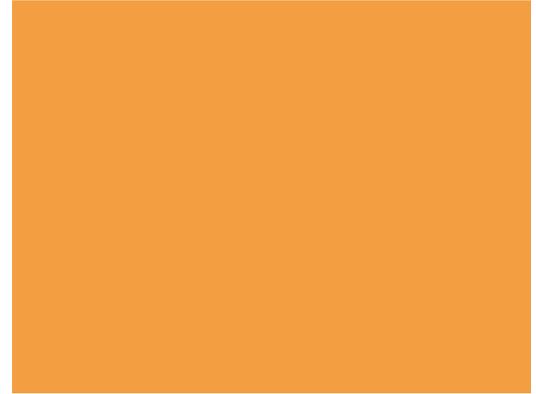
Community Grant

The Community Grant program is designed to systematically award funds to persons or organizations that undertake projects or begin programs that benefit the entire community or significantly benefit a targeted segment of the population. The Community Grant is intended to award money for projects or programs that would not customarily be funded through the annual City Budget, but serve to meet the identified goals and objectives of the City. Any person, civic group, not-for-profit agency, or private entity will be considered for receiving funds, except for those that would qualify for the AFAC funds, Arts Grant funds, and those applicants that have the ability to levy funds.





In Review: 2015-16



Utilizing the CIP, commission goal setting, multi-year financial forecasting, and multi-year debt management analysis, the City Commission authorized capital improvements of \$6.1 million in 2015 and \$4.9 million in 2016. Major capital improvement projects over these two years included a \$1,487,815 addition to the Utility Service Center, putting the Water and Electric Divisions under the same roof, and a \$1,700,000 addition to the Central Fire Station. Construction on the station began in 2016 and is expected to be complete in 2017. The City completed its fourth neighborhood street reconstruction project using \$268,500 from the federal fund exchange program through the Kansas Department of Transportation. Other projects included \$238,000 in water main replacements in a neighborhood that was experiencing water pressure and quality issues. 2015 also saw the continuation of over \$1,000,000 in privately funded infrastructure in three new residential areas: Clarion Park Estates, Chappel Heights, East Cambridge Square Phase 2 and Prairie View Acres. A major project at Lee Richardson Zoo in 2016 was the \$77,000 renovation of the rhino yard that is now home to two black rhinos. At Valley View Cemetery, a columbarium was constructed as a final resting place for cremated remains.



In Review: 2015-16

Quality of life issues remain a focus of City government. The City completed approximately \$90,000 in sidewalk projects in 2015 and 2016, split between its cost sharing program for repair and replacement of damaged sidewalks and new sidewalks that filled in gaps in existing neighborhoods. The City also constructed a \$60,000 walking trail around Finnup Park. In 2016, the City began work on a pedestrian/bike pathway extending from Campus Drive to Walmart along Kansas Avenue. The cost for the \$749,000 project was shared by the City of Garden City and the Kansas Department of Transportation.

The City also made upgrades at Clint Lightner Field and Fansler Field in the amount of \$190,000. Some of the improvements at Clint Lightner included construction of a new backstop wall, relocation and enlargement of dugouts, relocation

and enlargement of batting cages, construction of new bullpens for both home and visiting teams, installation of artificial turf for batting cages and bullpens, replacement of sidewalks, and relocation and extension of the parking lot fence. Fansler Field improvements included extension of the outfield fence to accommodate high school and Babe Ruth baseball, removal and replacement of infield dirt with a red clay/sand mixture, and replacement of the field irrigation system.

Other 2015 and 2016 initiatives were geared toward enhancing Garden City's standing as the regional center of southwest Kansas. Schulman Crossing, at Schulman Avenue and US-50/83/400, is our largest retail center and continues to expand. Several small shops and two restaurants were added to the inline stores in 2015. 2016 saw the groundbreaking for the new Lewis Motors Toyota/Nissan dealership. A

second retail area, also at Schulman Avenue and US-50/83/400, completed construction on a 94-unit Ascend Hotel, which opened in May 2016 and a 25,000 square foot indoor water park scheduled to open in late 2016.

Improvements at Garden City Regional Airport in 2015 saw the completion of a new \$1,455,000 taxiway connection on the crosswind runway, resulting in safer operations for airport users. In 2016 work began on a new taxiway, access to the Aircraft Rescue and Firefighting station, and access to the fuel farm at a cost of \$1,161,750. The FAA funds 90% of the Airport projects with the City funding 10%. American Airlines provides two non-stop flights per day to Dallas/Fort Worth International Airport with 26,775 passengers departing from GCK. This level of enhancements allows the City to maintain primary airport status and receive an annual



entitlement of \$1,000,000 for construction projects from the Federal Aviation Administration.

2015 saw the start of possibly the largest single economic development project in City history. Meadowlark Dairy Nutrition, LLC, a subsidiary of the Dairy Farmers of America cooperative, broke ground on a \$238,000,000 milk drying facility that will process 84 tank loads of milk daily from dairies in southwest Kansas. The plant will begin operation in the fall of 2017. The milk powder will be marketed globally.

The City purchased the former Con Agra (JBS/Swift) Beef Processing facility. The property has associated water rights that will help the City reach long-term water quantity goals. The 330 acres of land will be the home of an expanded rail

transload facility to be owned and operated by private interests. The transload facility was selected by the Kansas Department of Transportation as one of two projects out of 111 applications to receive \$4,500,000 in financial assistance from the State of Kansas for rail improvements to enhance truck-to-rail/rail-to-truck economic development. The rail improvements should be completed in late 2016, with road improvements scheduled for 2017.

Toward the end of 2015, the City created the Downtown Development fund, a new fund aimed at spurring revitalization of the Central Business District. The fund was designed to encourage development of vacant properties and revitalization of existing buildings by

removing the hurdle of high costs associated with efficiency upgrades, demolition expenses, environmental remediation, facade renovation, interior remodeling and second story residential/commercial development.

Also in 2015, the City created a Certificate of Zoning Compliance to ensure businesses are aware of and following zoning regulations. The certificate emerged as a safe-guard against conflicts regarding zoning violations and was recommended by the Chamber of Commerce, Downtown Vision, and FCEDC. The certificate, obtained through the city clerk, charges all new and relocating businesses a one-time fee of \$25. It also requires that the certificate be posted at the business establishment.



In Review: 2015-16

On the way to effectively, efficiently, and equitably providing services and facilities that meet public needs and striving to enhance the quality of life in the community, the City and its staff have received local, state and national recognition. Here are some of the awards that were earned recently by the City of Garden City and its staff.

Administrative Assistant of the Year

City Clerk **Celyn Hurtado** was named the Nancy Crain Administrative Professional of the Year by the Administrative Assistants of Kansas Cities. Celyn has been an active member of AAKC since 2010 and is a past president of the organization. As City Clerk, Hurtado is primarily responsible for serving as recording secretary for City Commission meetings and staff support for the Governing Body, overseeing publication of all ordinances and resolutions, and serves as Freedom of Information Officer.

Fit Friendly

For the third year in a row, the **City of Garden City** was recognized as a Fit-Friendly work site by the American Heart Association in 2016. The Gold Fit-Friendly Worksite Award was earned by meeting criteria for employee wellness.

Medal of Excellence

The Medal of Excellence was awarded to the **Garden City Regional Airport** by Michael Mullen, Federal Aviation Administration Lead Part 139 Inspector on September 2, 2015. The medal is given to airports that successfully pass the annual FAA Part 139 inspection with no discrepancies.

APPA

The **Electric Department** earned an American Public Power Association award for Meritorious Achievement by attaining a low incidence rate during 2015.

Safety Awards

Each quarter City employees submit nominations to recognize those who go above and beyond the normal duties to help improve the safety of their department, the safety of the organization, or to motivate employees to do so. 2015 Safety Award recipients were **Matt Bribiesca, Michael Hernandez, and Kelly Stevenson**. The annual Department Safety Award was presented to four departments for sustaining zero accidents/worker's compensation claims. Those departments were: Fleet, Golf, Traffic, and Wastewater.

AJGA Golf Professional of the Year

The American Junior Golf Association presented **Cole Wasinger**, Buffalo Dunes Golf Course Professional, with its 2015 Golf Professional of the Year Award for his dedication to the AJGA Kansas Junior held at Buffalo Dunes.

Airport Safety Enhancement

The Federal Aviation Administration inspects Garden City Regional Airport on an annual basis for compliance with FAA Part 139 regulations. In 2015, **Garden City Regional Airport** was selected to receive an Airport Safety Enhancement Award for the outstanding manner in which the airport has been operated in compliance to these requirements. In the past three years there have been no discrepancies noted during the annual airport certification inspections. Garden City Regional Airport was one of five airports in the FAA Central Region to receive the award.

Quarter Century Award

Lee Richardson Zoo was recognized by the Association of Zoos and Aquariums with a Quarter Century Award for being accredited for more than 25 consecutive years.

Tree City USA

The **City of Garden City** was named a 2015 Tree City USA Community by the Arbor Day Foundation for its commitment to urban forestry. It was the 38th consecutive year the City has earned the Tree City designation in the program's 40 year history.

Quality Achievement Award

In 2015, the **Water Department** was presented the Quality Achievement Award for Consistent Fluoridation Practice in the Public Water Supply. The award was based on performance during the 2014 calendar year.

Awards & Recognition

Meritorious Service Awards

Patrol Officer **Tiffany McDermott** was presented a Meritorious Service Award by the Garden City Police Department for her role in filling critical staffing shortages in the communications division of the GCPD. McDermott assisted the communications division for two months while continuing her normal job responsibilities. Sgt. **David Wheet** and Evidence Technician **Wes Brungardt** were presented Meritorious Service Awards for their roles in securing a prescription drug box for the Law Enforcement Center. The box, located in the LEC lobby, is a secure way for Garden City residents to dispose of old, unused prescription drugs. Captain **Courtney Prewitt** was awarded a Meritorious Service Award for his outstanding performance as Interim Police Chief for seven months during 2015 while the search for a new chief was underway.

Excellence in Financial Reporting

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the **City** for its comprehensive annual financial report for the fiscal year ended December 31, 2014. This was the 20th year that the City has achieved this prestigious award since the first award was granted for the CAFR for the year ended December 31, 1994. In order to be awarded a Certificate of Achievement, a government must publish an easily read and efficiently organized CAFR. This report must satisfy both accounting principles generally accepted in the United States and applicable legal requirements.

Leadership in Professional Organizations

Several members of City Staff hold leadership roles in their professional organizations. Public Utilities Director **Mike Muirhead** serves as president of Kansas Municipal Utilities and vice president of the Kansas Municipal Energy Agency. Muirhead is also the chairman of the KMEA Power Supply Committee. Water Resource Manager **Fred Jones** serves on the Upper Arkansas Regional Advisory Committee and is the chairman of the Kansas Section American Water Works Association Operator Training Committee. Director of Aviation **Rachelle Powell** serves as past president of the Kansas Association of Airports. Fire Marshal **Gene Robertson** serves as president of the Fire Marshals' Association of Kansas. Fire Chief **Allen Shelton** serves as the vice president of the Kansas State Fire Chief's Association. Battalion Chief **Ken Seirer** serves as the district representative of the Kansas State Fire Chief's Association and is a former chair for the Kansas State Technical Rescue. City Clerk **Celyn Hurtado** serves on the board of directors for the City Clerks/Municipal Finance Officers Association. Police Chief **Michael Utz** serves as the Kansas Law Enforcement executive board member for the Mid-States Organized Crime Information Center (MOCIC), and currently serves as the vice president. Captain **Michael Reagle** serves as trustee for the Kansas Municipal Insurance Trust. Captain **Courtney Prewitt** serves on the Southwest Regional Homeland Security Council as the law enforcement representative for Garden City.

Amtrak President's Service & Safety Award

City Manager **Matt Allen**, Assistant to the City Manager **Steve Cottrell**, and Communication & Project Manager **Ashley Freburg** earned Amtrak Champion awards through the 2016 Amtrak President's Service & Safety Awards for their work to preserve the Southwest Chief on its route through western Kansas, Colorado and New Mexico. The PSSA Awards are the highest recognition for those who have made significant and outstanding contributions to Amtrak throughout the year. (Amtrak Champion Awards are for volunteers and business partners who have successfully completed a project, implemented a program or made a contribution that significantly preserves, expands or enhances the safety or quality of passenger rail.) Allen, Cottrell, and Freburg were part of the Southwest Chief Rural Rail Partnership who secured 2014 and 2015 TIGER Grant funding for the Southwest Chief line improvements.

Silver Award of Valor

In 2016, Sgt. **David Wheet** was awarded the Silver Award of Valor for his outstanding performance and actions during a suicidal subject call in February during which Wheet's actions prevented a tragedy and saved a life.

In Review: 2015-16

Terminology

Assets	Items of economic value owned by the City, including cash.
Capital Assets	Stationary assets of the City that include machinery, equipment, real estate, streets, sidewalks, water, sewer and drainage systems
Enterprise Funds	Airport, Golf Course, Electric, Solid Waste, Water, Sewer, Storm water - all funded by fees charged to users
Fund Balance	The difference between assets and liabilities of a fund
Governmental Activities	The City's basic services such as Police, Fire, Public Works, Zoo and Parks, which are funded mostly by property tax, sales tax and franchise fees
Liabilities	Debt or obligations of the governmental unit that are to be met using the governmental fund's expendable financial resources
Net Assets	The difference between assets and liabilities

Trend Variances

- The City of Garden City's assets exceeded its liabilities at the close of 2015 by **\$102,320,396**. Of this amount, **\$37,997,625** is unobligated and may be used to meet the City's ongoing obligations.
- The City's total enterprise fund balance increased by **\$4,794,019**. This growth in fund balance is attributable to an increase in charges and usage for services in the enterprise funds listed at the top of this page. This growth is also attributable in part to a decrease in expenses.
- At the end of 2015, the unassigned fund balance for the general fund was **\$7,190,142**, or **35.1%** of total general fund expenditures. Another way to look at these funds is as the ending cash balance of the general fund. These funds are available for use in the next fiscal year.
- The City of Garden City's total long-term debt increased by **\$10,392,693** during the 2015 fiscal year. One key factor in this increase was the issuance of **\$9,940,000** of general obligation bonds for long-term financing for Schulman Crossing Phase 2 infrastructure. Another key factor to the increase in long-term debt was the issuance of **\$3,157,620** in capital lease financing in the electric utility fund for the energy savings performance contract.

2015 Financials

The financial data below is intended to provide a big-picture overview of key financial metrics over the past three years. The information is from selected funds and does not represent all of the City's component units.

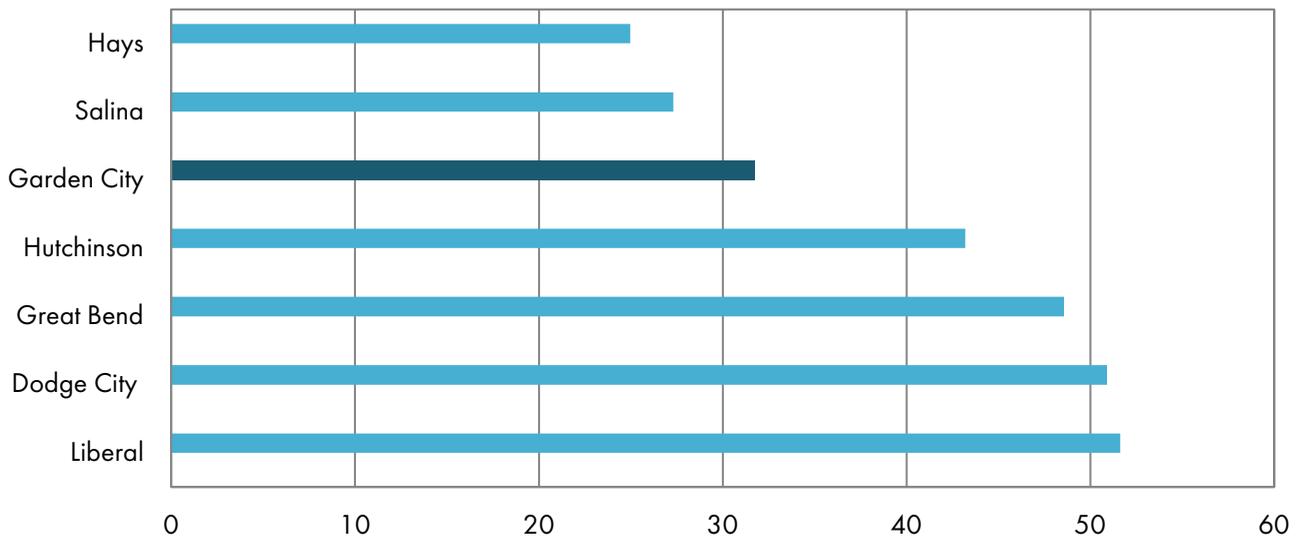
For reader convenience, this data is summarized. The City is audited annually and prepares a full Comprehensive Annual Financial Report. The full 2015 report is available on the City's website, www.garden-city.org.

	2013	2014	2015
Government-wide			
Assets	\$171,253,288	\$211,913,825	\$224,823,467
Liabilities	66,589,737	104,541,834	122,503,071
Total Net Assets	104,663,551	107,371,991	347,326,538
Revenues			
Governmental Funds	24,191,776	27,508,185	33,963,079
Enterprise Funds	42,460,732	42,595,670	44,765,473
Total Revenues	66,652,508	70,103,855	78,728,552
Expenditures/Expenses			
Governmental Activities	29,978,793	29,630,679	28,803,078
Enterprise Funds	38,511,436	38,137,033	39,971,454
Total Expenditures	68,490,229	67,767,712	68,774,532
Capital Assets—Net of Accumulated Depreciation			
Governmental Activities	45,576,853	45,576,853	46,083,015
Enterprise Funds	76,763,061	76,763,061	120,236,680
Total Assets	122,339,914	122,339,914	166,319,695
General Fund Balance			
Unreserved (unassigned)	6,367,098	7,177,159	7,190,142
Debt Service Fund-reserved	394,287	1,092,119	1,277,563
Long-term Debt Outstanding			
Governmental Activities	13,989,394	24,300,745	48,199,987
Enterprise Funds	17,301,115	59,180,525	58,935,743
Total	31,290,509	83,481,270	107,135,730

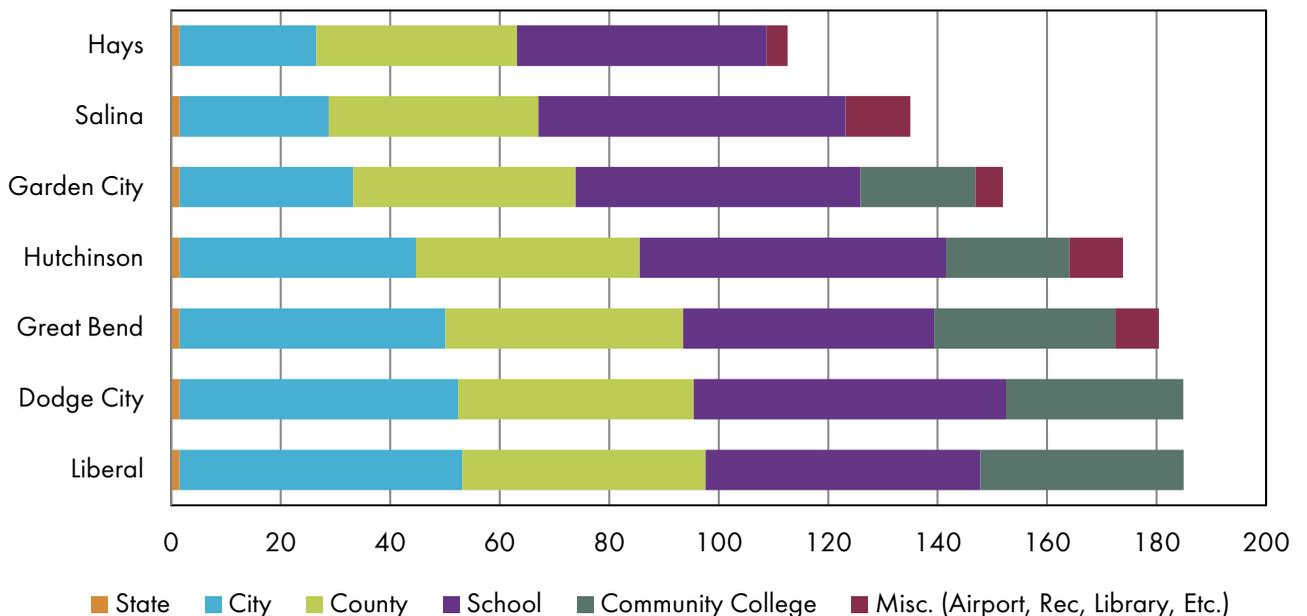
2016 Mill Levy Comparison

The 2016 mill levies were set in the summer of 2015. The charts below illustrate how mill levies in Garden City compare to other full-service cities in Kansas.

2016 City Mill Levies



2016 Total Mills Levied per Community





Looking Ahead: 2017

Property Tax Value

Calculating your city property tax may not be as simple as $1+1=2$, but it can be figured through a couple of easy steps. Once you've figured your monthly property tax rate, we'll show you where that money is going. Your city property tax rate provides more than 10 services in one easy payment. Can your cellphone provider do that?

How to calculate your monthly property tax amount

Start with your residential home's appraised value.

Appraised Value
\$150,000

Then, compute your property's assessed value (Appraised value x 11.5%)

$\$150,000 \times 11.5\% =$
\$17,250

Next, find your annual property tax rate (Assessed value x City Mill levy)

$\$17,250 \times .036453 =$
\$628.81

Finally, compute your monthly property tax amount (Annual tax / 12 months)

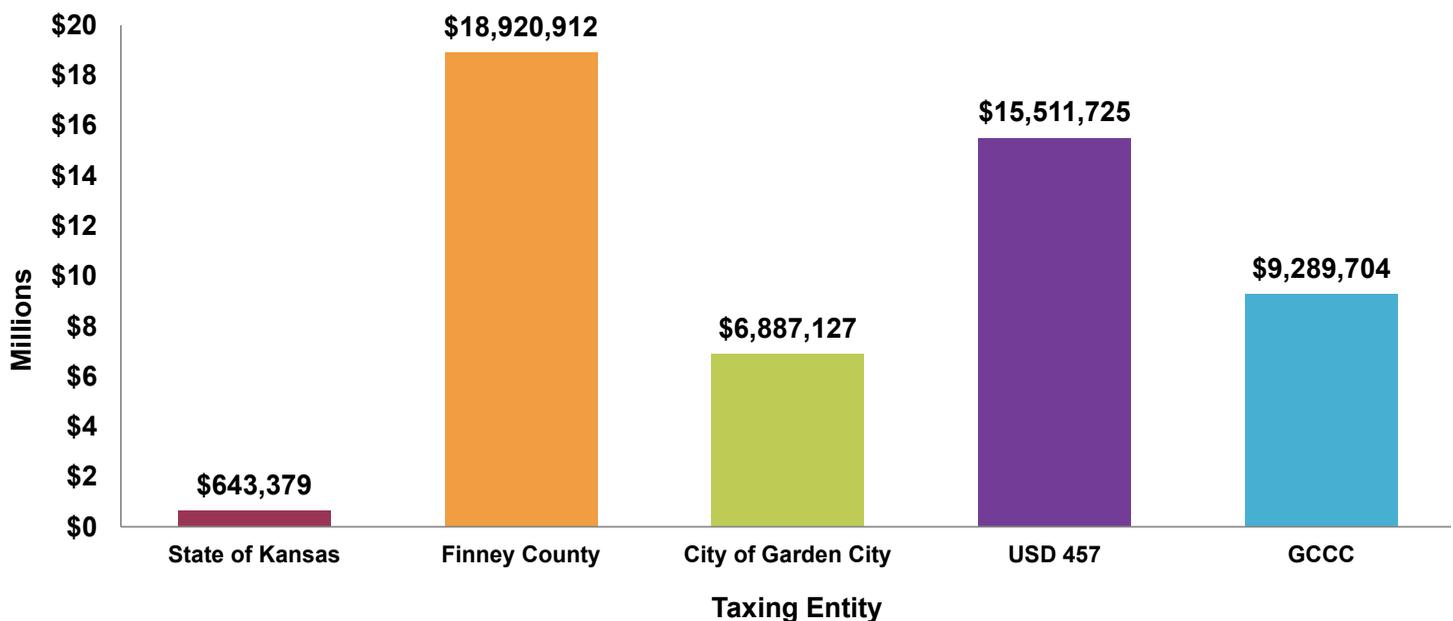
$\$628.81 / 12 \text{ mo.} =$
\$52.40



Mill Levies

In addition to the City of Garden City, property taxes are levied by Finney County, the State of Kansas, Garden City USD 457, and Garden City Community College. In Garden City, the overall mill levy is 151.865. Of that, 1.50 is levied by the State; 44.113 is levied by the County; 36.453 is levied by the City; 48.80 is levied by USD 457; and 20.999 is levied by GCCC. An estimated \$51,252,847 will be generated by local taxing entities in 2016. The graph below shows what is estimated to be collected based on the assessed valuation of each entity.

Property Tax Dollars Generated by Local Taxing Entities



FY 2017 Important Numbers

Number of Authorized City Employees.....	340
2017 Assessed Property Values.....	\$188.9 Million
2017 Municipal Budget.....	\$108,788,106
2017 City Tax Rate.....	\$0.036453

Looking Ahead: 2017

During the summer of 2016, the Garden City Commission adopted its financial guidelines for 2017 by approving a total budget of \$108,788,106. The City Commission will use \$102,019,155 of this to pay for its operating expenditures, including salaries, benefits, equipment, commodities, and capital outlay. Another \$6,768,951 will be used to pay down the debt that the City has accumulated by bonding long-term capital improvement projects.

Several projects currently underway are expected to be completed in 2017. Among these is the addition and remodel to the Central Fire Station to help the Fire Department better serve our growing community. Another project currently underway that will be completed in 2017 is the redesign of the City's website, www.garden-city.org. The new site will have enhanced features and improved usability and will be compatible with mobile devices.

Significant progress is expected on two major economic development projects in 2017. Meadowlark Dairy Nutrition, LLC, is expected to begin operation at its milk drying facility in Garden City in the fall of 2017. The plant will process 84 tank loads of milk daily from dairies in southwest Kansas, and the milk powder will be marketed globally. As part of this economic development effort, the City will work with the developer and the Kansas Department of Transportation on a project to widen US-83 between the river bridge and railroad bridge to accommodate the plant traffic. Road improvements for the new transload facility – located on 330 acres of land at the former site of the Con Agra Beef Processing facility – are also scheduled for 2017. The transload facility will allow for enhanced truck-to-rail and rail-to-truck economic development.

Another project scheduled for 2017 is the widening of Kansas Avenue from Main Street to Third Street. The project will widen Kansas Avenue by six feet. Upon completion, this section of Kansas Avenue will have five lanes – two westbound, two eastbound, and a center turn lane – along with sidewalks on both sides of the street. During the project, a water line will also be replaced between Main and Third Streets. An additional project on Kansas Avenue will be reconstruction between Belmont Place and Anderson Street.

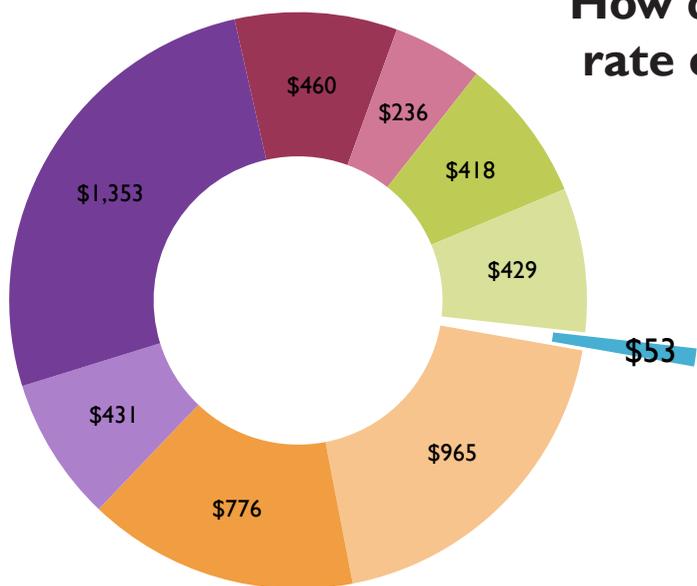


Where the Money Goes

The monthly property tax you provide funds several services that you benefit from directly, including:



How does your monthly property tax rate compare to your other monthly expenses?



Based on national averages, Garden City's monthly property tax rate only accounts for 1% of average monthly expenses. Amounts are in dollars.

- Housing (19%)
- Childcare (26%)
- Food (15%)
- Healthcare (8%)
- Other Necessities (8%)
- Transportation (9%)
- Entertainment (5%)
- Other Taxes (8%)
- City Property Tax (1%)

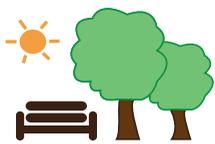
Source: Family Budget Data from the Economic Policy Institute 2013

2017 Budget Highlights

YOUR CITY

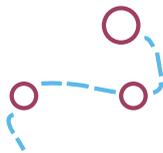
Staying Active

The budget funds operating/general maintenance costs for:



186

acres of parks



6+

miles of trails



39

sport fields



17,765

rounds of golf



232,496

zoo visitors



106

animal species



500

animals

Staying Safe

The general fund also provides for safety and sanitation measures.



3.24 minutes
average response
time to priority
police calls



798

fire calls
answered

380

tons gathered during
citywide cleanups



808

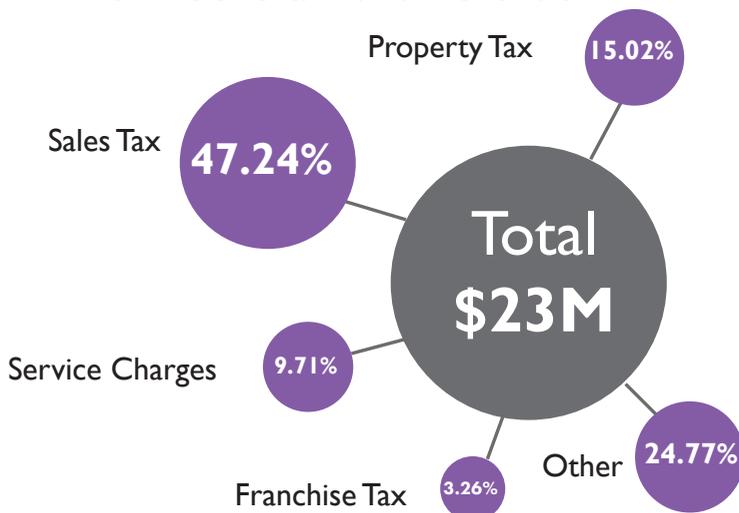
tons recycled



YOUR BUDGET

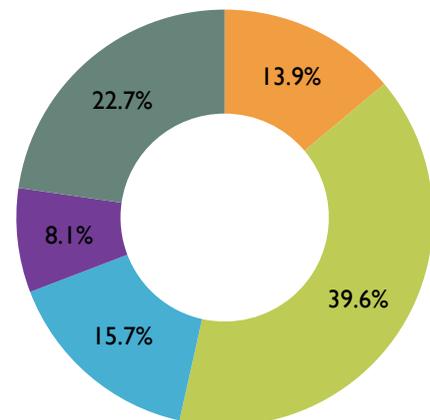
\$108,788,106 total 2017 budget

2017 General Fund Revenue



2017 General Fund Departments

■ Fire ■ Police/Municipal Court ■ Public Works ■ Zoo ■ Other*



*Includes Administration, Cemetery, Capital Improvements, Neighborhood & Development Services

YOUR CITY/COMMISSION

2017 CAPITAL IMPROVEMENT PLAN

The plan includes proposed major public improvements scheduled through the year 2023

\$4.55 million

is allocated to the 2017 CIP

HIGHLIGHTS

Projects in the CIP include:

A \$1.7 million project to widen Kansas Avenue between Third Street and Main Street

A \$573,000 project to design terminal building renovations and access road improvements at Garden City Regional Airport

A \$1.42 million dollar project to widen US-83 between the River and BNSF bridges to serve the Meadowlark Dairy Nutrition milk drying plant



CONTACT YOUR COMMISSIONERS

Mayor Chris Law
620-275-2464
Chris.Law@gardencityks.us

Commissioner Roy Cessna
620-805-7014
Roy.Cessna@gardencityks.us

Commissioner Melvin Dale
620-275-4377
Melvin.Dale@gardencityks.us

Commissioner Janet Doll
620-275-9304
Janet.Doll@gardencityks.us

Commissioner Dan Fankhauser
620-276-8297
Dan.Fankhauser@gardencityks.us

YOUR/VOICE



Be Informed

Read news releases, view government documents, read about the 2017 budget, view the financial profile and more at www.garden-city.org.

Connect With Us

 /CityofGardenCityKS

 @CityofGCKS

 /gardencityks

 /gardencityks



Email: cityinfo@gardencityks.us



Watch us on Channel 8



301 N. 8th St.
PO Box 998
Garden City
KS 67846

(620) 276-1160

garden-city.org

The World
Grows Here

Advisory Boards

The City has several advisory boards that assist in the affairs of the City. Members are appointed by the City Commission and/or County Commission. There are also ad hoc boards that may be appointed by the City Commission to serve until the need has been met. If you are interested in serving on a board or commission, please return the application on the next page.

Alcohol Fund Advisory Committee

Makes recommendations to the City and County Commissions concerning the appropriation and use of the Alcohol Consumption Tax Funds for programs to aid in the abatement of alcohol and drug abuse. This board also makes recommendations regarding the distribution of the Community Grant Funds.



Art Grant Committee

Makes recommendations to the City Commission regarding the appropriation and use of Art Grant Funds.



Airport Advisory Board

Studies all phases of the present and future operation, expansion, planning, and management of facilities at Garden City Regional Airport and makes appropriate recommendations to the City Commission.



Community Health Advisory Board

Advises the City Commission on policy matters and programs as they relate to community health. Issues may include, but are not limited to, promoting healthy initiatives within the community and matters of healthy community design.



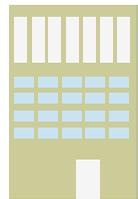
Golf Board

Studies all phases of the present and future operation, expansion, planning and management of all facilities at Buffalo Dunes Golf Course, and makes appropriate recommendations to the City Commission.



Building Safety Board of Appeals

Involved with issues of building construction and permits. Reviews and recommends code amendments and changes in building construction methods. Assists the Inspection Division in building code interpretation. One position must be filled by a general contractor with 8 years of experience, and one position must be filled by a licensed Realtor with 8 years of experience.



Landmarks Commission

Makes recommendations to the City Commission on historic resources and looks after the architectural and cultural heritage of the community through the preservation of historic landmarks and historic districts. Three members must be members of the preservation-related profession as defined by the National Park Service.



Lee Richardson Zoo Board

Assists and advises the Governing Body, the City Manager, and the Zoo Director in the operation, care, maintenance, building, development, and promotion of Lee Richardson Zoo.



Cultural Relations Board

Advises the City Commission on matters related to minority communities within the city, monitors the policies and practices of the City to ensure fair and equitable application, and acts as a resource for inter-cultural awareness, education, and celebration among all people.



Local Housing Authority

Serves as the governing board that oversees the operation and maintenance of the publicly owned low-income housing units at Redwood Place and Pershing Manor. Assists staff in developing operating procedures and budgets.



Parks & Tree Board

Assists and advises the Governing Body in the operation, care, maintenance, building, development, and promotion of all parks within city limits.

Police/Citizen Board

Studies problems, concerns, policies and programs of the Police Department in an effort to resolve issues and promote a smooth, harmonious relationship between police and public. The board requires one representative each from 12 special interest groups.



Planning Commission

Makes recommendations on applications for annexation, rezoning, and subdivisions to ensure the orderly growth and anticipated physical development of Holcomb, Garden City and the Finney County area.



Public Utilities Advisory Board

Advises the City Commission on policy matters and programs as they relate to the operation/maintenance and expansion of the five public utilities: electric, water, wastewater, solid waste, and storm water. Issues may include, but are not limited to: rate structures, infrastructure improvements, residential and commercial solid waste service, recycling, power, energy, storm water, water conservation, water quality, and hazardous waste disposal.

Traffic Advisory Committee

Advises the City Commission with regard to vehicle and pedestrian traffic control on City Streets and rights-of-way.



Recreation Commission

Semi-autonomous board responsible for the planning, development and operation of the various recreation programs for the community.



Zoning Board of Appeals

Serves as a quasi-judicial board to review and approve requests for variances from the zoning regulations and grant conditional use permits when appropriate. The board also hears appeals from enforcement decisions, conditional use permits, and variances. All actions of board are final unless challenged in District Court.



I AM WILLING TO SERVE ON A PLANNING OR ADVISORY BOARD/COMMITTEE

Name: _____ Home phone: _____
 Address: _____ Work phone: _____
 E-mail address: _____
 Occupation (if employed): _____
 Place of employment: _____
 How long have you been a resident of Garden City? _____

RETURN THIS FORM TO:

City Manager's Office – Attn: Celyn
 City Administrative Center
 P.O. Box 998
 Garden City, KS 67846-0998

Describe why you are interested in serving on a board/commission:

Other applicable experience:

Please list the board(s) on which you are interested in serving:

Capital Improvement Plan

Long-range planning is crucial to healthy community growth. For the past two-decades, Garden City has utilized a Capital Improvement Plan (CIP) that gives both residents and Commissioners a long-range view of projects that may be necessary over the ensuing 5-7 year period.

Garden City has been fortunate to experience steady growth over the past several years. However; while we grow as a community, it's important to also maintain existing facilities and infrastructure. The CIP strives to create a balance. It looks at immediate needs as well as more long-term needs. Completed CIP projects have included establishment of City Link, the construction of the Household Hazardous Waste Facility, swimming pool improvements, and street improvements.

Recent CIP projects have included the expansion of the Utility Service Center to accommodate the Water Division, improvements to Clint Lightner Field, pavement work at Garden City Regional Airport, rhino yard renovations at Lee Richardson Zoo, and energy upgrades at the City Administrative Center.

Other CIP projects currently underway include the construction of a bicycle and pedestrian path on Kansas Avenue from Campus Drive east to Walmart, an addition and remodel to the Central Fire Station, and the construction of a columbarium for cremated remains at Valley View Cemetery.

The CIP is one of the most critical policy documents adopted annually by the City Commission, and it relies heavily on citizen involvement. A citizen committee reviews all proposed projects before the CIP is reviewed by the Governing Body and before any projects are submitted for approval in the budget.

Each fall, a form is mailed to Garden City households to encourage residents to suggest projects or to sign up to be a part of the CIP committee. A copy of that form can be found on the next page. If you have a project you would like to see completed, or if you'd like to serve on the CIP committee, please fill out the form and return it to the City Administrative Center, P.O. Box 998, Garden City, KS 67846 or email CIP@gardencityks.us.





Citizen Input Form

City of Garden City

Capital Improvement Program

Make your opinion heard!

Who decides which roads are improved? What's the plan for our City parks? Which City facilities need to expand? How can I make a suggestion?

The answers are in the City's **Capital Improvement Program (CIP)**. As one of the most important City documents, the CIP is an inventory of recommended and current projects (i.e. street maintenance, landscaping) and major purchases (i.e. vehicles, facilities) that the City uses to support its services and programs.

The City Commission and City Staff encourage you to begin participating in the CIP process by submitting your suggestions for City projects and/or major purchases. To make your opinion heard:

- Complete this form; mail it to the address below or . . .
- Write a letter; mail it to the address below or . . .
- Send an email to cip@gardencityks.us

Your suggestions might inspire new projects or influence existing ones. Either way, you're making a valuable contribution to your community!

WOULD YOU LIKE TO BE A CIP MEMBER?

If you would like to serve on the CIP Committee, please contact Public Works at (620) 276-1260 by October 24, 2016 or check the box below:

- YES
 NO

If you desire a response to your suggestion, please provide contact information

Submitter's Name: _____

Street Address: _____

Email address: _____ Telephone Number: _____

Describe your project or suggestion:

In your opinion, why is this project necessary and/or important?

Mail the completed form to.....

**ATTN: CIP Public Input
P.O. Box 998
Garden City, KS 67846**

Public input will be received September 2 through November 11, 2016

Comments? Questions? Contact Rhonda at (620) 276-1260

*Additional copies of the Citizen Input Form are available at
www.garden-city.org*



Contact Us

City Administrative Center

PO Box 998
301 N. 8th Street
Garden City, KS 67846

Administration

City Manager
Matthew C. Allen
(620) 276-1160
Matt.Allen@gardencityks.us

Assistant City Manager
Jennifer Cunningham
(620) 276-1160
Jennifer.Cunningham@gardencityks.us

Assistant to the City Manager
Steve Cottrell
(620) 276-1160
Steve.Cottrell@gardencityks.us

City Clerk
Celyn Hurtado
(620) 276-1160
Celyn.Hurtado@gardencityks.us

City Counselor
Randall D. Grisell
124 Grant Avenue
(620) 275-8084

Public Utilities Director
Mike Muirhead
(620) 271-1577
Mike.Muirhead@gardencityks.us

Public Works Director
Sam Curran
(620) 276-1260
Sam.Curran@gardencityks.us

GIS

GIS Coordinator
Trey Phillips
(620) 271-1780
gisoor@finneycounty.org

Human Resources

Human Resources Director
Allie Medina
(620) 276-1175
Allie.Medina@gardencityks.us

IT & Communication

Computer Service Manager
Clay Billings
(620) 271-1790
Clay.Billings@gardencityks.us

Communication & Project Manager
Ashley Freburg
(620) 276-1166
Ashley.Freburg@gardencityks.us

IT Infrastructure Manager
Robert Phillips
(620) 271-1790
Robert.Phillips@gardencityks.us

Neighborhood & Development Services

Neighborhood & Development Services Director
Kaleb Kentner
(620) 276-1170
Kaleb.Kentner@gardencityks.us

Service & Finance Department

Finance Director
Melinda Hitz
(620) 276-1100
Melinda.Hitz@gardencityks.us

Buffalo Dunes Golf Course

PO Box 998
5685 S. Hwy 83
Garden City, KS 67846

Golf Professional
Cole Wasinger
(620) 276-1210
Cole.Wasinger@gardencityks.us

Golf Course Superintendent
Toby Witthuhn
(620) 276-1215
Toby.Witthuhn@gardencityks.us

Cemetery

PO Box 998
2901 N. Third Street
Garden City, KS 67846

Cemetery Director
Kelly Stevenson
(620) 276-1220
Kelly.Stevenson@gardencityks.us

Fire Department

PO Box 998
302 N. 9th Street
Garden City, KS 67846

Fire Chief
Allen Shelton
(620) 276-1140
Allen.Shelton@gardencityks.us

Garden City Regional Airport

PO Box 998
2225 S. Air Service Road
Suite 112
Garden City, KS 67846

Director of Aviation
Rachelle Powell
(620) 276-1190
Rachelle.Powell@gardencityks.us

Housing Authority

PO Box 998
606 Pershing Ave.
Garden City, KS 67846

Executive Director
Robyn Graffia
(620) 276-1240
Robyn.Graffia@gardencityks.us

Lee Richardson Zoo

PO Box 998
312 E. Finnup Drive.
 Garden City, KS 67846

Zoo Director

Kristi Newland
 (620) 276-1250
 Kristi.Newland@gardencityks.us

Law Enforcement Center

PO Box 998
304 N. 9th Street
 Garden City, KS 67846

Municipal Court & Prosecution

Court and Defendant Coordinator
Jared Kuhlmann
 (620) 276-1150
 Jared.Kuhlmann@gardencityks.us

City Prosecutor

James R. Dummermuth
 (620) 271-1452
 James.Dummermuth@gardencityks.us

Police Department

Police Chief
Michael Utz
 (620) 276-1350
 Michael.Utz@gardencityks.us

Recreation Commission

PO Box 998
310 N. 6th Street
 Garden City, KS 67846

Superintendent

Aaron Stewart
 (620) 276-1200
 Aaron.Stewart@gardencityks.us

Public Works

Administration

PO Box 998
301 N. 8th Street
 Garden City, KS 67846

Public Works Director

Sam Curran
 (620) 276-1260
 Sam.Curran@gardencityks.us

Fleet

PO Box 998
103 S. 9th Street
 Garden City, KS 67846

Fleet Maintenance Manager

Bob Quint
 (620) 271-1571
 Bob.Quint@gardencityks.us

Parks

PO Box 998
106 S. 11th Street
 Garden City, KS 67846

Superintendent of Public Grounds

Andy Liebelt
 (620) 271-1574
 Andy.Liebelt@gardencityks.us

Street

PO Box 998
105 S. 10th Street
 Garden City, KS 67846

Street Superintendent

Bill Matheson
 (620) 276-1270
 Bill.Matheson@gardencityks.us

Solid Waste, Recycle, Traffic

PO Box 998
125 JC Street
 Garden City, KS 67846

Solid Waste Supervisor

Tim Livermore
 (620) 276-1278
 Tim.Livermore@gardencityks.us

Recycling Coordinator

PaTrick Pinchon
 (620) 276-1278
 Patrick.Pinchon@gardencityks.us

Traffic Technician

Casey Howard
 (620) 276-1278
 Tim.Livermore@gardencityks.us

Utilities Service Center

PO Box 998
140 Harvest Avenue
 Garden City, KS 67846

Public Utilities

Public Utilities Director

Mike Muirhead
 (620) 271-1577
 Mike.Muirhead@gardencityks.us

Electric Superintendent

Cliff Sonnenberg
 (620) 276-1290
 Cliff.Sonnenberg@gardencityks.us

Water Resource Manager

Fred Jones
 (620) 276-1291
 Fred.Jones@gardencityks.us

Wastewater Treatment Plant

PO Box 998
345 S. Jennie Barker Road
 Garden City, KS 67846

Wastewater Superintendent

Ed Borgman
 (620) 276-1280
 Ed.Borgman@gardencityks.us



GARDEN CITY

— THE WORLD GROWS HERE —